MI Safety Conference 2021

EPA Regulations EPCRA, CERCLA, RMP



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Emergency Planning and Community Right-To-Know Act (EPCRA)

- Purpose of Regulation
- Notification Requirements
- Emergency Reporting Requirements
- Inventory Reporting Requirements



Risk Management Plan (RMP) Rule

- Program Eligibility
- Components of a Risk Management Program (RMP)
- RMP Reconsideration Rule



Emergency
Planning and
Community
Right-To-Know
Act

EPCRA: Purpose of the Regulation

- Primary purpose is to improve chemical safety, protect public health, protect the environment, and increase public awareness.
- The major provisions of EPCRA are:
 - Emergency planning
 - Emergency release notification
 - Hazardous chemical storage reporting

EPCRA: Notification and Reporting Requirements

- Notifications for Emergency Planning
- Release Reporting
- Annual Inventory Reporting

EPA's "List of Lists"



Office of Solid Waste and Emergency Response EPA 550-B-15-001 March 2015 www.epa.gov/emergencies

LIST OF LISTS

Consolidated List of Chemicals
Subject to the Emergency
Planning and Community RightTo-Know Act (EPCRA),
Comprehensive Environmental
Response, Compensation and
Liability Act (CERCLA) and
Section 112(r) of the Clean Air Act

- EPCRA Section 302 Extremely Hazardous Substances
- CERCLA Hazardous Substances
- EPCRA Section 313 Toxic Chemicals
- CAA 112(r) Regulated Chemicals for Accidental Release Prevention

EPCRA: Notification Requirements for Local Planning

Name	CAS/313 Category Codes	Section 302 EHS TPQ	Section 304 EHS RQ	CERCLA RQ	Section 313	CAA 112(r) TQ
Ammonia	7664-41-7	500 lbs.	100 lbs.	100 lbs.	313	
Ammonia (anhydrous)	7664-41-7	500 lbs.	100 lbs.	100 lbs	X	10,000 lbs.
Ammonia (concentration 20% or higher)	7664-41-7			1,000 lbs.	X	20,000 lbs.

Facilities must notify:

- Local Emergency Planning Committee (LEPC)
- State Emergency Response Commission (SERC) or Tribal Emergency Response Commission (TERC)

EPCRA: Notification Requirements for Local Planning

- Provide the LEPC with the name of your facility Emergency Response Coordinator
- Provide the LEPC, SERC/TERC and the local fire department (LFD) with ammonia Safety Data Sheets (SDSs) or a list of covered chemicals
- Other requested information
- Changes relevant to emergency planning

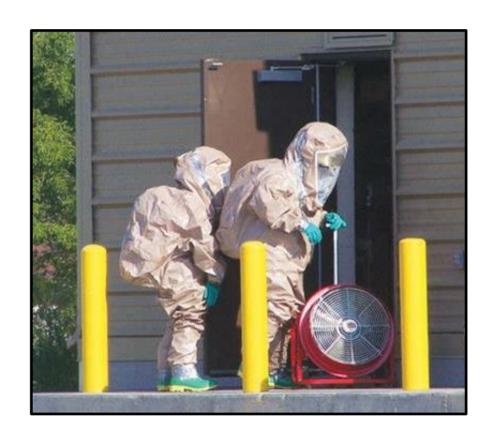
EPCRA: <u>Emergency</u> Notification Requirements

Name	CAS/313 Category Codes	Section 302 EHS TPQ	Section 304 EHS RQ	CERCLA RQ	Section 313	CAA 112(r) TQ
Ammonia (anhydrous)	7664-41-7	500 lbs.	100 lbs.	100 lbs	X	10,000 lbs.

- If 100 lbs. or more of ammonia is released within a 24-hour period, this is a Reportable Quantity (RQ) under EPCRA and the Comprehensive Emergency Response, Compensation, and Liability Act (CERCLA).
- Facilities must immediately notify the LEPC, the SERC/TERC, and the National Response Center (NRC) (1–800–424–8802).

What is a "release"?

- Any spilling, leaking, pumping, pouring, emitting, emptying, discharging, injecting, escaping, leaching, dumping, or disposing into the environment.
- Under EPCRA, release likely to have offsite impacts are reportable.



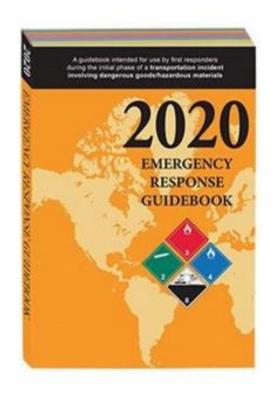
What Information Must be Provided When a Release is Discovered?

- The chemical name
- The fact that it is an extremely hazardous substance
- An estimate of the quantity released
- The time and duration
- The medium or media into which the release occurred
- Acute and chronic health risks and medical considerations
- Proper precautions for the community, such as evacuation or sheltering in place
- Name and telephone number of contact person

What Information Must be Provided when the Emergency is Over?

Written follow-up to the LEPC, SERC/TERC:

- Update of initial information
- Actions taken
- Known or anticipated chronic health risks
- Medical attention advice for exposed individuals



America's Water Infrastructure Act

- EPA issued a letter to SERCs
 & TERCs regarding implementation.
- SERCs & TERCs must notify affected state agencies or community water systems of a reportable release.
- Provide the community water systems with access to the Tier II data for the source water area.



EPCRA: Inventory Reporting Requirements

- Required for facilities that have 100 lbs. or more of ammonia onsite.
- By March 1st each year, submit inventory information to the LEPC, SERC/TERC, and LFD.
- Use state-specific Tier II form.
- Tier II information is available to the public through LEPCs, SERCs/TERCs.

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Subject to Emergency Planni	ng under Section 302 of	EPCRA (40 CFR pa	rt 355)?			☐ Yes	
Subject to Chemical Accident	Prevention under Secti	on 112(r) of CAA (40	CER nart 68 Risk	Management P	rogram)?	□ Yes	
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he public reporting and recor	dkeeping burden for this	collection of informa	tion is estimated to r	ange from 6 to:	120 hours per n	esponse. Send com	mentso

EPA Form No. 8700-30 OMB Control

OMB Control No. 2050-0072 Expiration Date: 12/31/2018

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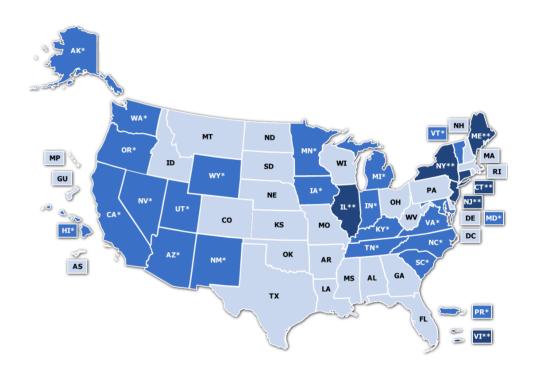
EPCRA: <u>Inventory Reporting</u> Requirements

State Tier II reporting requirements:

State	Facility Reporting Requirements	Link to Instructions
Illinois	Required to use Tier II Manager	https://www2.illinois.gov/iema/preparedness/serc/pages/serc_tier2.aspx
Indiana	Required to use Tier II Manager	https://www.in.gov/dhs/3893.htm
Michigan	Required to use Tier II Manager	https://www.michigan.gov/deq/0,4561,7-135- 3307_29815,00.html
Minnesota	Accepts electronic submissions via Tier II Manager and hard copy submissions using the Minnesota state-specific form	https://dps.mn.gov/divisions/hsem/epcra/Pages/default.aspx
Ohio	Requests the use of Tier2 Submit	https://www.epa.gov/epcra/tier2-submit-software
Wisconsin	Submit information via the Wisconsin Hazmat Online Planning and Reporting System	https://whoprs.wisconsin.gov/Account/Login.aspx

Important!

If your facility is in Illinois, Indiana, Michigan, or Minnesota, and your facility is owned and operated by a municipality, you are required to submit SDSs and Tier II forms.



- This state has an OSHA-approved State Plan that covers private and state and local government workplaces.
- This state has an OSHA-approved State Plan that covers state and local government workers only.

Summary of EPCRA Notifications & Reporting

What to Report/Submit	To Whom	When			
Planning Planning					
Presence of chlorine above TPQ	LEPC, SERC/TERC	One time, as soon as applicable			
Emergency Response Coordinator information	LEPC	As soon as facility is required to and any time the identification changes			
Information deemed necessary for planning purposes	LEPC	Upon request by the LEPC			
Changes that may affect plans (e.g., change of ammonia location, change of ownership)	LEPC	Within 30 days of changes			

Summary of EPCRA Notifications & Reporting

What to Report/Submit	To Whom	When				
Community Right-to-Know						
SDSs or chemical list	LEPC, SERC/TERC, LFD	When first applicable, any time additional chemicals above threshold are acquired, and anytime significant information about existing chemicals is discovered				
Tier I and Tier II reports	LEPC, SERC/TERC, LFD	By March 1 of the following calendar year (e.g., 2019 report due Mar. 1, 2020)				
Emergency Notification Requirements (e.g., releases)						
Release of ammonia above an RQ	NRC, LEPC, SERC/TERC	Immediately (within 15 minutes)				
Written follow-up report	LEPC, SERC/TERC	Within 30 days of the release				

Clean Air Act Regulations

- Clean Air Act 112(r)(1) General Duty
- Clean Air Act 112(r)(7) Risk Management



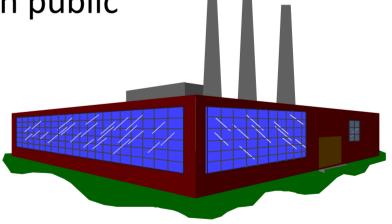
General Duty Clause (GDC) Clean Air Act §112(r)(1)



"The owners and operators of stationary sources producing, processing, handling or storing [extremely hazardous substances] have a general duty ... to identify hazards which may result from [accidental] releases using appropriate hazard assessment techniques, to design and maintain a safe facility taking such steps as are necessary to prevent releases, and to minimize the consequences of accidental releases which do occur."

Key Points about GDC:

- Statutory requirement
- Effective as of November, 1990
- No list of covered substances
- No threshold quantities
- No reporting requirement
- No required information sharing with public
- No exemptions nor exclusions



Purpose of the Risk Management Rule

PREVENT	MITIGATE	INFORM
Prevent Accidental Releases	Mitigate Release Consequences	Inform the Public and Government



Risk Management Program or Plan?

- Requires covered stationary sources that use, manufacture and store hazardous chemicals to implement a Risk Management Program.
- Requires covered stationary sources to submit a
 Risk Management Plan summarizing the facility's
 Program being implemented at the facility.

WHO IS SUBJECT TO THE RMP RULE?

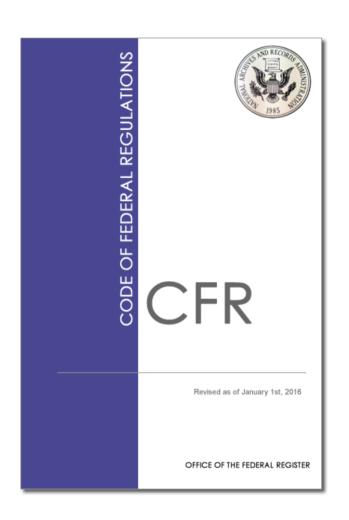
- Stationary source
- Regulated Substance
 - -EPA developed a list of chemicals:
 - 77 toxic (anhydrous ammonia)
 - 63 flammable
- More than a Threshold Quantity (TQ)
- In a Process
 FACILITY REQUIRED TO
 SUBMIT A RMPlan



RMP Program Levels

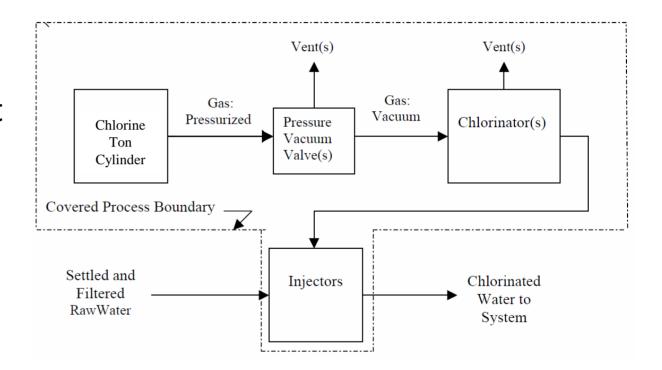
- Program 1: 40 CFR 68.10(b) and 68.12
- Program 2: 40 CFR 68 Subpart C
- Program 3: 40 CFR 68 Subpart D

(Plus other, applicable parts of the regulation)



Key Points About Program Level

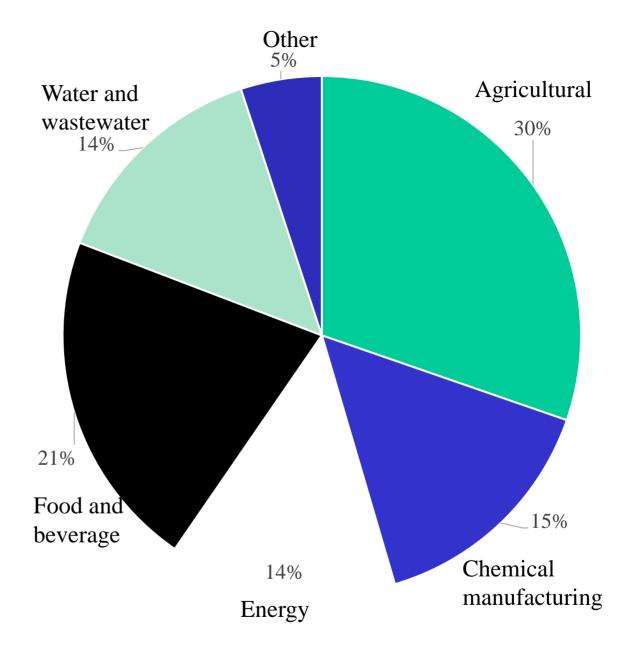
- Each <u>process</u> is assigned a Program Level, not the facility as a whole.
- Only one Program Level applies to a process.



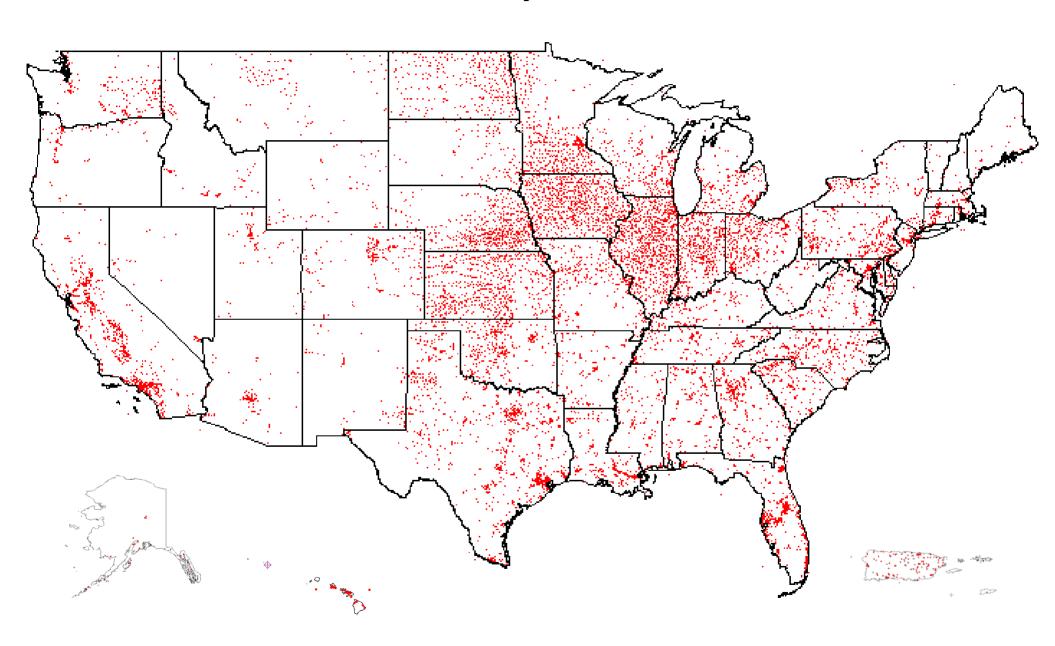
RMP Content by Program Level

Program 1	Program 2	Program 3
	Management System	Management System
Hazard Assessment	Hazard Assessment	Hazard Assessment
	Safety Information	Process Safety Information
	Hazard Review	Process Hazard Review
	Operating Procedures	Operating Procedures
	Training	Training
	Maintenance	Mechanical Integrity
	Compliance Audit	Compliance Audit
	Incident Investigation	Incident Investigation
		Management of Change
		Pre-Startup Review
		Employee Participation
		Hot Work
		Contractors
Emergency Response Program	Emergency Response	Emergency Response

RMP Facilities by Industry 12,500 facilities



RMP Facility Locations



RMP Amendments Rule Timeline

EO13650 August 1, 2013 EPA's Administrator signed final rule to delay effective date of the RMP Rule Amendments until February 19, 2019 June 9, 2017

DC Circuit Court
vacatur/mandate to
make Amendments
Rule effective
September 21, 2018

RMP Final Amendments
Published
March 14, 2016

Proposed RMP
Reconsideration Rule
Published
May 30, 2018

Final RMP Reconsideration Rule Published

December 19, 2019

Program 2 Prevention Program Changes

- Safety information
 - Changes MSDS to SDS
- Incident Investigations
 - Added (c) An incident investigation team shall be established and consist of at least one person knowledgeable in the process involved and any other persons with appropriate knowledge and experience to thoroughly investigate and analyze the incident
 - Changes "summary" to "report" throughout

Program 3 Prevention Program Changes

- Process Safety Information
 - Changes MSDS to SDS
- Incident Investigations
 - Deleted from (2) "of a regulate substance"
 - Changed "summary" to "report"



Emergency Response Changes

Applicability (68.90)

- Added to (a) "Responding stationary source."
- Added to (b) Non-responding stationary source."



Emergency Response Changes

Emergency Response Program (68.95)

 Added references to emergency coordination requirements and emergency response exercises



Photo courtesy of the Chlorine Institute.

Enhanced Emergency Coordination

68.93 Emergency Response Coordination Activities (New Section)

- Coordinate annually with local response organizations, and more often as necessary
- Document coordination
- Ensure emergency response planners can obtain information "necessary for" planning and implementing local emergency response plans
 - Stationary source's emergency response plan or emergency action plan
 - Emergency Contact information
 - Any other information necessary for plan development



Requires Emergency Exercises

68.96 – Emergency Response Exercises (New Section)

- Annual notification drills
- Facilities to perform tabletop exercises every 3 years
- Facilities to conduct field exercises, at frequency to be determine in consultation with local planners/responders
- Respond to major release can take the place of a drill, as long as after-action report is completed



Added Required Public Information Meeting

 Requires a public meeting within 90 days of an RMPreportable accident with offsite impacts.

Offsite Impacts include:

- Deaths
- Injuries
- Property damage
- Environmental Damage
- Evacuations
- Sheltering In Place



Risk Management Plan Changes



- Added data elements to reflect public meetings following RMP-reportable accidents
- Added data elements to reflect changes in Emergency Response Program
 - Additions of coordination and exercises

Additional Minor Changes

- Updated definitions in 68.3
- Added compliance dates for new requirements
- Renumbering/lettering of added or deleted requirements
- Added references throughout to new 68.93 Emergency Response Coordination and 68.96 Emergency Response Exercises

RMP Reconsideration Final Rule Compliance Dates

Requirements	Due Date
Public Meetings	Within 90 days of any qualifying accident that occurs after March 15, 2021
Develop Emergency Response Program	Within three years of owner or operator determining that facility is subject to the provisions
Develop exercise plans and schedules	December 19, 2023
Conduct first notification drill	December 19, 2024
Conduct first tabletop exercise	December 21, 2026
Conduct first field exercise	According to the exercise schedule established by the owner or operator in coordination with local response agencies
Submit RMP with new information elements	The owner or operator would provide new information elements with any initial RMP or RMP resubmission made after December 19, 2024
Comply with new emergency coordination requirements	Already in effect as of September 21, 2018
Comply with remaining minor accident prevention provisions	Already in effect as of September 21, 2018



QUESTIONS?

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